



Name of meeting: Cabinet
Date: 28th July 2015

Title of report: Highways Capital Plan 2015/16

Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards?	Yes
Is it in the <u>Council's Forward Plan</u>?	Yes
Is it eligible for "call in" by <u>Scrutiny</u>?	Yes
Date signed off by <u>Director</u> & name	Jacqui Gedman – 13/07/15
Is it signed off by the Director of Resources?	David Smith – 13/07/15
Is it signed off by the Assistant Director - Legal & Governance?	Julie Muscroft - 16/07/15
Cabinet member <u>portfolio</u>	Place (Investment and Housing)

Electoral wards affected: All
Ward councillors consulted: N/A

Public or private: Public

1. Purpose of report

For Cabinet to consider a detailed Highways Capital Plan for 2015/16.

2. Key points

2.1 Background

- The Highways Capital Plan is an investment in the highway asset that includes road surfacing, street lighting, structures, road safety, encouraging walking and cycling, drainage, traffic signals, car parks and public transport provision.
- On 30th June 2015 Cabinet considered a report on an updated 5 Year Capital Investment Plan. The Plan included a sum of £17.228m for Highways Service in 2015/16. The attached detailed Highways Capital Plan (Appendix 1 to this report) adds individual scheme detail to the approved summary programme for 2015/16 as set out in Appendix 6 of the 30th June 2015 report to Cabinet. The

proposed detailed Highways Capital plan is subject to Council approval of the updated Capital investment Plan at their meeting on 29th July.

- In addition this report also includes information on a number of new and increased grant funding opportunities for 2015/16 which are determined at a National or West Yorkshire Combined Authority level and which will have a direct influence on the final 2015/16 Highways Capital Plan. The proposed programme cannot therefore be comprehensive at this stage and may be subject to further changes / consideration. Any changes will be reported through future updates of the Capital Plan.

2.2 Department for Transport (DfT) funding through the Local Transport Plan (LTP)

The DfT grant allocations for Highway Maintenance and Integrated Transport schemes identified through the LTP are administered by the West Yorkshire Combined Authority and as such approval to those sections will also have to be sought through their governance procedures.

Additional DfT Highway Maintenance Allocation 2015/16

A report to Cabinet on 2nd June 2015 detailed changes in external grant funding for highway maintenance. This included a competitive Challenge Fund Element where Authorities can bid for funds for major maintenance projects.

A combined bid with City of Bradford MDC included a £1.920m bid as Kirklees' share of a scheme to reconstruct retaining wall structures in Bradford and Kirklees. This bid was successful and is to be implemented over the next three years. The DfT contribution to the Kirklees element is £1.6m phased as follows with the balance coming from the needs element of the maintenance grant.

	2015/16	2016/17	2017/18	Total £
Additional DfT grant	0.400m	0.700m	0.500m	1.600m
Kirklees match funding	0.080m	0.140m	0.100m	0.320m
Total	0.480m	0.840m	0.600m	1.920m

i) New Maintenance Grant	£
a) This Additional Challenge Fund DfT Grant in 2015/16	400,000

Additional DfT Integrated Transport Allocation

In keeping with recent years, the Integrated Transport Allocation for our area is allocated to the West Yorkshire Combined Authority, for delivery against a West Yorkshire programme of schemes.

The current 2015/16 Kirklees IT schemes that have previously been identified through the Local Transport Plan process and agreed with the Combined Authority are included in this Capital Plan, but the list is not comprehensive as the programme may change depending upon several recently submitted WY bids and the potential need to allocate “ match “ funding to any successful bids.

Cycle City Ambition Grant 2

The DfT issued guidance in December 2014 inviting bids for an additional £114m of new funding for Cycle City Ambition Grant (CCAG2) to areas such as West Yorkshire. WY Combined Authority in partnership with York submitted a funding application to the DfT setting out a transformational package of cycle infrastructure, providing fully segregated cycle links to District Centres, connections to key employment and regeneration sites and upgrades of canal towpaths. (Total grant = £22m + £8m of WY LTP match funding) This included Huddersfield Town centre and a route to Golcar.

The bid has been successful. The definitive WY programme has yet to be approved but £100k has been allocated from the bid to Kirklees to commence programme development and design in 2015/16 through the Cycling and Walking programme (2C), with more to follow in subsequent years.

ii) Additional Integrated Transport Grant	£
b) Additional WYCA Integrated Transport grant monies for a revised programme of traffic signal improvements	125,000
c) Additional WYCA Integrated Transport grant monies for the Huddersfield Town Centre Connectivity scheme.	128,000
d) Additional WYCA Integrated Transport grant monies for the cycling programme.	13,000
e) Additional WYCA Integrated Transport grant monies for minor adjustments to the safer roads programme.	9,000
f) CCAG 2	100,000
Total	375,000

2.3 Other Additional Funding

The Environment Agency has awarded a grant of £50,000 towards specific flood alleviation works.

There is an additional £36,000 for road safety schemes through the safety camera partnership.

iii) Other New Grant	£
g) Environment Agency grant for flood alleviation works	50,000
h) Additional road safety surplus through the safety camera partnership	36,000
Total	86,000

2.4 Capital Rollover

The 2014/15 programme of Integrated Transport Schemes has been delayed with schemes now programmed to start early in 2015/16. As a consequence the financial profile of the grant income from WYCA has been revised with £865,000 of grant deferred from 2014/15 and added to the 2015/16 allocation as follows.

iv) Integrated Transport Grant Rollover	£
i) Huddersfield Town Centre Access and connectivity scheme	400,000
j) Huddersfield Town Centre Cycle Links	265,000
k) Safer Roads Programme across Kirklees	200,000
Sub - Total	865,000
l) IT grant rolled forward for Electric Vehicle Charging Points, bus hot spots feasibility and Springwood Car Park, Thongsbridge	127,000
Total	992,000

v) Other Grant rollover	
m) Insurance money for the fire damaged CCTV control room rolled over as works extended beyond the financial year end	259,000
n) Road Safety grant rolled forward for a scheme in 2015/16	80,000
o) Flood Alleviation grant works were on site at the financial year end	40,000
p) External Developer contribution rolled over to fund 2015/16 scheme	8,000
Total	387,000

vi) Council Funding Rollover	£
q) Various works ongoing at the financial year end resulted in committed Kirklees capital funding rolled forward into 2015/16. This includes finishing road surfacing schemes, works at Heckmondwike Bus Hub, minor safety works, traffic signal schemes, and CCTV control room works.	134,000
r) Contractually committed Street lighting works rolled forward into 2015/16	200,000
Bid for rollover of Street Lighting works subject to Council approval	210,000
s) Contractually committed ward member works rolled forward into 2015/16	180,000
Bid for rollover of ward member works subject to Council approval	210,000
t) Bid for rollover of Un-adopted roads budget intentionally rolled forward into 2015/16 to fund larger works at James Street, Slaithwaite subject to Council approval	45,000
Total	979,000

2.5 Summary of revisions to the 2015/16 Capital Plan

Since the February 2015 Highways Capital Plan was approved as part of the Council's Corporate Capital Plan the following funding allocations have been added:

	£
i. New Maintenance Grant	400,000
ii. Additional Integrated Transport Grant	375,000
iii. Other New Grant	86,000
iv. Integrated Transport Grant Rollover	992,000
v. Other Grant rollover	387,000
vi. Council Funding Rollover	979,000
Total Additions	3,219,000
February approved Baseline Capital Plan	14,009,000
Revised Capital Plan	17,228,000

The Highways Capital Plan 2015/16 now totals £17.228m

2.6 Council Funding

Council capital investment in the 2015/16 Highways Capital Plan amounts to £6.216m funded through prudential borrowing. The average revenue cost of financing this level of borrowing is 6.7% per annum, which equates to £416k per annum.

2.7 Other points to Note

- Highways schemes are frequently delayed to allow works by 3rd parties, notably utility companies, so in some programme areas additional schemes are shown below the cut off line as contingency schemes and introduced to the programme if other schemes are deferred.
- In addition to works within the Highways Capital Plan a number of major transport improvement schemes are being developed for implementation in future years as part of the £1bn. West Yorkshire Plus Transport Fund.

2.8 Financial Delegations

To aid the speedy implementation of works and substitution of delayed projects, Cabinet is requested to delegate authority, in accordance with the Council's Financial Procedure Rule 3.12 dated April 2015, to the Director of Place to manage the implementation of the identified works within the respective agreed total programme budgets.

Delegated powers would include the authority to:

- transfer resources between projects within the Capital Plan funding stream / programmes without restrictions;
- add new urgent projects under £250K to the programmes without prior Cabinet approval providing that the total cost of the programmes remain within the approved capital allocations set by Council (All new works above £250K would require the approval of a business case by Cabinet before being added to a programme);
- Slip or delete projects during the course of the financial year to enable the effective management of the programmes concerned.
- such decisions will be taken as appropriate and recorded in accordance with Standing Orders as well as Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012 .

All variations, additions and deletions would be reported retrospectively to Cabinet in accordance with Financial Procedure Rule 3.13 and bring the management of the Highways Capital Plan into step with other council capital programmes.

3. Implications for the Council

The delivery of the Capital Programme can be delivered within existing legal, financial, human resources and information technology framework.

4. Consultees and their opinions

Strategic Finance, the Capital Delivery Board and Assistant Director's Group have been consulted and are in agreement with the contents of this report.

5. Next steps

Highways will continue to manage the delivery of schemes within the Capital Plan by updates throughout the financial year to Cabinet.

6. Officer recommendations and reasons

- a) That Cabinet note the additional £0.861m grant income has been applied to highway baseline allocation for 2015/16
- b) That Cabinet approve the detailed Capital Plan in the sum of £17.228m as shown in Appendix 1 subject to approval of the updated Capital Investment Plan by Council at their meeting on 29th July 2015.
- c) That authority is delegated in accordance with the Council's Financial Procedure Rules 3.12 - 3.13 dated April 2015, to the Director of Place to manage the Highways Capital Plan.

7. Cabinet portfolio holder recommendation

The portfolio holder, Councillor Steve Hall, agrees with the content of the report and is happy for it to proceed to Cabinet.

8. Contact officer and relevant papers

Graham Mallory
Group Engineer – Highways & Operations
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Papers: Appendix One - Highways Detailed Baseline Capital Plan 2015-16

9. Assistant Directors responsible

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Paul Kemp
Acting Assistant Director – Place
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10. Background Papers

- a) Report to Council – 18th February 2015
- b) Report to Cabinet – 30th June 2015

Programme and Lead Service/ Officer	Project Name / Location	Project Works	Ward	Business Case reference	Capital Delivery Board Date	AD Group Date	Cabinet Approval Date	C.O.R. Reference	Expected start date	Expected end date (practical completion)	Funding	Expected total cost of the project £000's	June 15 Proposed 2015/16 Budget £000's	Feb 15 Approved 2015/16 Budget £000's	Increase
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HIGHWAYS CAPITAL PLAN SUMMARY 2015/16

Total Planning Allocation		17228	14009	3219
Borrowing		6216	5237	979
Self/Service Funded		0	0	0
Grant/Contribution		11012	8772	2240
Receipts		0	0	0

MAINTENANCE															
Jon Evans	1A - Principal Roads								01/04/2015	31/03/2016	B				
											G	2,000	2,000	0	
											T	2,000	2,000	0	
Jon Evans	1B - Roads Connecting Communities								01/04/2015	31/03/2016	B	22		22	
											G	2,630	2,630	0	
											T	2,652	2,630	22	
Jon Evans	1C - Unclassified Roads								01/04/2015	31/03/2016	B	2,856	2,425	431	
											G				
											T	2,856	2,425	431	
Farhad Khatibi	1D - Structures								01/04/2015	31/03/2016	B				
											G	1,825	1,425	400	
											T	1,825	1,425	400	
Andy Bullen	1F Street Lighting Replacement Strategy								01/04/2015	31/03/2016	B	2,174	1,764	410	
											G	313	313	0	
											T	2,487	2,077	410	
Graham Mallory	1J - Unadopted Roads								01/04/2015	31/03/2016	B	95	50	45	
											G				
											T	95	50	45	
Liz Twitchett	1K - CCTV								01/04/2015	31/03/2016	B	11		11	
											G	259		259	
											T	270	0	270	

MAINTENANCE TOTAL

Maintenance Total	T	0	12,185	10,607	1,578
External Funding	T	0	7,027	6,368	659
Net Maintenance Total	T	0	5,158	4,239	919

INTEGRATED TRANSPORT														
Steven Hanley	2A - Integrated Public Transport							01/04/2015	31/03/2016	B		17		17
										G		1,325	750	575
										T		1,342	750	592
David Caborn	2B - Network Management							01/04/2015	31/03/2016	B		177	160	17
										G		868	743	125
										T		1,045	903	142
Steven Hanley	2C - Cycling and Walking							01/04/2015	31/03/2016	B		43	43	0
										G		384		384
										T		427	43	384
Liz Twitchett	2E - Safer Roads							01/04/2015	31/03/2016	B		219	195	24
										G		1,318	911	407
										T		1,537	1,106	431
Paul Hawkins	2J - Town Centre Car Parking							01/04/2015	31/03/2016	B		152	150	2
										G				0
										T		152	150	2
Tom Ghee	2K - Flood Management and Drainage Improvements							01/04/2015	31/03/2016	B		450	450	0
										G		90		90
										T		540	450	90

INTEGRATED TRANSPORT TOTAL

GRAND TOTAL

IT Total	T	0	5,043	3,402	1,641
External Funding	T	0	3,985	2,404	1,581
Net IT Total	T	0	1,058	998	60
Gross Programme Total		0	17,228	14,009	3,219
External Funding		0	11,012	8,772	2,240
Net Programme Total		0	6,216	5,237	979

External Funding Summary

Maintenance	LTP Maintenance Grant	6116	6116	0
	Additional Maintenance Grant rollover	230	230	
	Challenge fund grant	400		
	Developer - Structures	22	22	0
	Insurance	259		259
Integrated Transport	LTP IT Grant	3386	2247	1139
	LTP IT Grant rolled over	127		127
	Road Safety	274	157	117
	CCAG cycling grant	100		100
	Environment Agency Grant rolled forward	90		90
	developer Contribution (Demex) cycling	8		8
Total		11012	8772	2240

INTEGRATED TRANSPORT

2A- Integrated Public Transport														
Programme Manager: Steven Hanley														
82563	Heckmondwike Bus Hub	Bus Hub	P							T	630	17	Detail Not Previously Supplied	
84208	Huddersfield Town Centre	Town Centre Improvement Works	W							T	1,512	1,278		
C.13193	Electric vehicle charging points	Charging points	Various							T	30	30		
	Bus Hot Spots	Bus congestion study	Various							T	17	17		
										B		17		
SUB TOTAL (2A)										T		1,325	750	17
												1,342	750	592

OTHER PROGRAMMES																				
2J - Town Centre Car Parking																				
Programme Manager: Paul Hawkins																				
84713	Alfred Street - Market Hall, Hudds	Car park maintenance	W																	
SUB TOTAL (2J)																				
2K - Flood Management and Drainage Improvements																				
Programme Manager: Tom Ghee																				
81820	Minor Drainage Works	Bulk Provision -- minor works	Various																	
81820	Contributions to surfacing schemes	Contributions	Various																	
	Flood Management Schemes to be identified	Drainage improvement schemes	Various																	
	Complete 2014/15 programme																			
SUB TOTAL (2K)																				

IT Programme Total	T		5,043	3,402	1,641
LTP IT Grant	T		3,985	2,404	1,581
Net IT Programme Total	T		1,058	998	60
Gross Programme Total			17,228	14,009	3,219
External Funding			11,012	8,772	2,240
Net Programme Total			6,216	5,237	979